



Australian Government
National Capital Authority

Consultation Report

Works Approval No 101314

Black Mountain Peninsula
Temporary Inflatable Aqua Park

August 2019

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Introduction

Under the *Australian Capital Territory (Planning and Land Management) Act 1988*, the National Capital Authority (NCA) prepares and administers the National Capital Plan (the Plan) to ensure Canberra and the Territory are planned and developed in accordance with their national significance.

The Plan sets out the broad planning framework for the Australian Capital Territory (ACT). Areas designated as having special characteristics of the National Capital are subject to detailed planning policies and guidelines.

Any buildings or structures, demolition, landscaping or excavation works in Designated Areas require the approval of the NCA. The NCA considers such proposals in the context of the relevant provisions of the Plan.

On 1 February 2019, the NCA received a Works Approval application from Canberra Aqua Park for a temporary inflatable Aqua Park for a trial period at Block 1 Section 89 Acton, Lake Burley Griffin – Black Mountain Peninsula (the Lake).

Community Consultation was undertaken by the NCA between 11 May 2019 and 3 June 2019. The NCA received 123 written submissions on the proposal. Feedback via comments on social media were mostly positive, with a Canberra Times post on the proposal attracting 1000 'likes' and shared 226 times by social media followers.

Public Consultation requirements

1.1 Commitment to Community Engagement

The NCA's 'Commitment to Community Engagement' details how the NCA conducts consultation. The purpose is to achieve a greater level of consistency and transparency in the NCA's decision making process.

The 'Commitment to Community Engagement' describes the minimum requirements for consultation, and the process by which WA applications that are released for public consultation will be assessed.

Part 2.7 *Works Applications* and Attachment C *Protocol for Development Applications for Works Which Require Consultation* of the NCA's 'Commitment to Community Engagement' describes the consultation process for WA applications. The NCA will make an assessment of whether a proposal is consistent with the National Capital Plan and if it requires public consultation. An assessment is made in relation to adverse impacts on:

- public space and community amenity
- environment, heritage or landscape values
- amenity of the locality in terms of materials, finishes, scale, massing, design and quality
- consistency with an existing Heritage Management Plan.

When an application for works is lodged and consultation is required, consultation with the community and stakeholders will be undertaken by the applicant, the NCA or both. Where consultation is undertaken by the applicant, the NCA may choose to stipulate specific requirements that the applicant is required to implement.

The NCA may set aside the requirement to undertake full public consultation where:

- previous consultation has been undertaken on the proposal
- minor amendments to previously approved works are required
- the NCA determines no stakeholders will be affected
- proposals are given exemption, as outlined in Part 2.3 of the 'Commitment to Community Engagement'

Public consultation was undertaken on the application due to high community interest and potential impacts to public space and lake users.

Summary of Public Consultation

2.1 The public consultation process

Public consultation was undertaken by the NCA between 11 May 2019 and 3 June 2019 in the following manner:

- On Saturday 11 May 2019, publishing a public notice in *The Canberra Times* detailing the proposed works and inviting submissions to be made to the NCA in relation to the proposal ([Attachment A](#)).
- Between 11 May 2019 and 3 June 2019, publishing details of the proposal on the NCA's website.
- Between 11 May 2019 and 3 June 2019, placing two A1 size signs on site.
- On 10 May 2019, the NCA wrote to key stakeholders (including the Lake Burley Griffin Guardians, the Lake User Group and ACT Transport Canberra and City Services) via email advising of the consultation process and inviting comments.
- On 14 May 2019, an article was published in *The Canberra Times* with details of the application.
- On 22 May 2019, an article with details of the application appeared on the RiotACT.
- Details of the application appeared on the facebook pages of the National Capital Authority and *The Canberra Times*.
- The majority of feedback via comments on social media were positive, with the Canberra Times post attracting over 1000 'likes' and shared 226 times by social media followers.

Additional consultation was undertaken directly by the proponent with relevant stakeholders. The proposal was presented at the 5 December 2018 and 6 March 2019 Lake User Group meetings.

2.2 Submissions Received, Comments and Response

The NCA received a total of 123 submissions on the proposal (including 5 late submissions). Of the submissions:

- 25 respondents were supportive of the proposal;
- 34 supported the proposal though not in the proposed location or noted minor concern;
- 63 submissions opposed the proposal; and
- One submission was advertising a product.

Emails of acknowledgment were sent to all submitters advising them that their submissions will be taken into consideration before a decision is made on the application.

Separate to the NCA's consultation process, a Canberra Times article was published on 14 May 2019, outlining details of the application. This led to additional exposure with further discussion taking place online via the RiotACT and various Facebook pages (NCA, The Canberra Times, 2CC and The Canberra Page). The majority of feedback via comments on social media were positive, with the Canberra Times post attracting 1000 'likes' and shared 226 times by social media followers.

Key themes raised in support of the application include:

- Commending the NCA for activating the Lake and encouraging use of the Lake in summer;
- Creating a facility for outdoor family recreation (and how these parks exist in other states with great success);
- A great addition to Black Mountain Peninsula where there is plenty of existing amenities and parking;
- A great use of underutilised space;
- A wonderful attraction for Canberra residents and tourists, that is safe and fun for all age groups.

Key themes raised against the application include:

- poor water quality;
- conflicts of the location with other event users (such as Triathlon ACT and Rowing Clubs);
- insufficient parking and other amenities;
- ecological and environmental impacts;
- the use of the lake/public open space for commercial activities; and
- impact of the proposal on the existing quiet parkland character.

A summary of issues and the NCA response is provided below.

A list of submitters, their general response and items that correlate to their submission on the proposal is provided at [Attachment B](#).

2.3. Consolidated List of Issues Raised and NCA Response

1. Comments raised in support of the application	
1.1	<p><i>The NCA is to be commended for activating the Lake and encouraging use of the Lake in summer</i></p> <p>The two key NCA governed policies that influence the activation of Lake Burley Griffin (the Lake) are the <i>Lake Ordinance 1976</i> and the <i>Lake Burley Griffin Recreation Policy 2017</i>.</p> <p>The public support for activating the lake and encouraging use of the Lake in summer is consistent with the NCA’s <i>Lake Burley Griffin Recreation Policy 2017</i> which aims to encourage a range of compatible recreation opportunities including fostering commercial opportunities that enhance visitor and community experiences of Lake Burley Griffin and foster sustainable environmental and heritage qualities.</p> <p>The <i>Lake Ordinance 1976</i> sets out how the use can be used and the ordinance does not prohibit an Aqua Park within the Lake.</p> <p>The majority of organised activities taking place on Lake Burley Griffin are niche sport-orientated, non-motorised events such as kayaking, rowing, sailing and triathlons. To partake in most of these activities a person has to belong to the relevant club. The Aqua Park will provide a water based activity which can be experienced as a one-off or on a regularly basis by the majority of the public including tourists.</p> <p>The site is an existing swimming area and previously contained a pontoon.</p>
1.2	<p><i>The Aqua Park will create a facility for outdoor family recreation (these parks are successful in other states)</i></p> <p>The Aqua Park aims to complement existing play structures and amenities at Black Mountain Peninsula and promote both a healthy lifestyle and boost tourism. It is envisaged that the current users of Black Mountain Peninsula will also use and benefit from the Aqua Park.</p>

1.3	<p><i>The Aqua Park would be wonderful attraction for Canberra residents and tourists, that is safe and fun for all age groups</i></p> <p>The NCA agrees that the Aqua Park has the potential to be a positive attraction to Canberra and by providing a trial period for the activity, the NCA is able to test the suitability of activity and whether there is a demand for such an activity on the Lake.</p> <p>The Aqua Park is suitable for persons aged six and over. On 30 June 2019 the Chair of the Canberra Region and Tourism Leaders Forum expressed support for the initiative and advised that the Aqua Park would provide a new entertainment experience for both Canberrans and visitors to the National Capital. The Chair also advised <i>“The endeavours of the National Capital Authority to maximise the usage of the Lake as one of Canberra’s most significant assets is to be commended.”</i></p>
1.4	<p><i>The vocal minority oppose anything new and use the phrase ‘let people enjoy the lake’ when opposing the proposal without appreciating the irony. The layout is well thought out with little impact on the environment or amenity of the area</i></p> <p>The National Capital Plan supports the use of the lake for a variety of recreational uses. The Aqua Park will occupy a small portion of the of the water surface area within the buoyed swimming beach which leaves the majority of space open to public use. The existing beach will be extended and have little impact to the shoreline or any habitat areas.</p>
1.5.	<p><i>The NCA should be applauded for its consultation process.</i></p> <p>Noted. Refer to note 2.1 below.</p>
<p>2. Comments raised against the application</p>	
2.1	<p><i>Consultation Process</i></p> <p>Some submitters applauded the NCA’s consultation process, whilst others expressed its inadequacy. The NCA is of the view that its consultation process was robust and given that 118 submissions were received, the public’s exposure to this proposal has been wide reaching. A range of engagement methods were used as outlined in the Consultation Report to notify the public of the proposal. Refer to 2.1 <i>The public consultation process</i> in the report above.</p> <p>Additional consultation was undertaken directly by the proponent and the NCA with relevant stakeholders. The proposal was presented at the 5 December 2018 and 6 March 2019 Lake User Group (LUG) meetings. The NCA facilitates the LUG which meet quarterly. The LUG enables communication of Lake matters, events and management issues to those other groups and individuals who may be affected by these. Many LUG members are membership based organisations, peak sporting bodies and commercial operators.</p> <p>Separate to the NCA’s consultation process, a Canberra Times article was published on 14 May 2019, outlining details of the application and how to make a submission to the NCA on the application. The article led to additional exposure with further discussion taking place online. The majority of feedback via comments on social media were positive.</p>

3. Consistency of the proposal with the National Capital Plan

3.1 ***The proposal is inconsistent with the National Capital Plan and Griffin's formally adopted plan for Canberra***

The National Capital Development Commission developed Black Mountain Peninsula in the 1960s as a waterside recreation area as part of the development of the lake. The proposal is consistent with the fundamental objective for the peninsula.

The proposed works are located within the National Capital Open Space System – Lake Burley Griffin as shown in *Figure 2: General Policy Plan – Metropolitan Canberra*, of the National Capital Plan and the Lake Burley Griffin and Foreshores Precinct Code of the Central National Area.

Part 4.12 of the NCP - Lake Burley Griffin and Foreshores Precinct Code and Part 3.2 of the NCP - National Capital Open Space System, set out the prescribed land use policies for the site as being **Water (Lake Burley Griffin)** and **Open Space**.

The range of uses permitted in Lake Burley Griffin and Foreshores include:

- **Aquatic Recreation Facility**
- *Club (related to lake use only)*
- *Community Facility*
- *Landscape Buffer*
- *National Capital Use*
- *Outdoor Education Establishment*
- **Park**
- *Pathway Corridor*
- *Public Utility*
- *Reserve*
- *Restaurant*
- *Restricted Access Open Space*
- *Road*
- *Single Dwelling Housing (Block 6 Section 4 Yarralumla only)*
- *Scientific Research Establishment*
- *Tourist Facility (not including a service station)*

Appendix A 'Definitions' of the National Capital Plan defines the term **Aquatic Recreation Facility** as:

"A building or place used for a sporting, exercise, pastime or leisure activity, whether operated for gain or not which includes uses based on or adjacent to a water feature, such as a boat shed, boat landing facility, wharf, swimming facility and the like."

Appendix A 'Definitions' of the National Capital Plan defines the term **Open Space** as:

"Land intended for use primarily for public recreation, conservation or amenity purposes and which may include facilities for the enjoyment or convenience of the public."

The proposed works are not inconsistent with the permitted uses, outlined above, for the site. A detailed assessment against the relevant planning policies of the National Capital

	<p>Plan (NCP) has been undertaken by the NCA. In accordance with the <i>Planning and Land Management Act 1988</i> it is determined the application is not inconsistent with the following provisions of the NCP and other relevant policies:</p> <ul style="list-style-type: none"> - Part 2.3 – Sustainability Objectives - Part 2.4 – Liveability Objectives - Part 3.2 – National Capital Open Space System - Part 4.12 – Lake Burley Griffin and Foreshores Precinct Code - Lake Burley Griffin and Adjacent Lands Heritage Management Plan
<p>3.2</p>	<p><i>The proposal is for a Major Development</i></p> <p>There is no definition of a major development in the National Capital Plan. However for the purposes of a Works Approval application, the NCA considers a major development to include mixed use developments, residential developments or significant engineering or landscape works.</p> <p>The proposed Aqua Park is temporary, for a trial period only and is removable. It is not considered a major development.</p>
<p>3.3</p>	<p><i>Commercial use and restricted access to the lake. The encroachment of public space for private profit has been prevented by the NCA in the past (e.g. Brodburger) and is an inappropriate use of the lake.</i></p> <p>The National Capital Plan Part 4.12 <i>Lake Burley Griffin and Foreshores Precinct Code</i> sets the planning framework for development within the Lake Burley Griffin precinct.</p> <p>Part 4.12 <i>Lake Burley Griffin and Foreshores Precinct Code</i> of the NCP states:</p> <p><i>The Lake</i> <i>The policy is to allow all users of the Lake access to all its waters and its foreshore (except as may have been agreed under provisions of the Lakes Ordinance) while minimising the problem of conflicting demands. It may therefore be necessary to:</i></p> <ul style="list-style-type: none"> • <i>Limit the facilities and number of access points for some activities, and restrict launching areas to specific sections of the Lake where there will be no danger to swimmers</i> • <i>Restrict parking so that it does not prevent the enjoyment of any area or downgrade the appearance of the lakeshore.</i> <p><i>These steps will be considered in the light of any potential conflict of uses and with due consideration for questions of hydraulics and water quality.</i></p> <p>Part 4.12 <i>Lake Burley Griffin and Foreshores Precinct Code</i> of the NCP also states: <i>For significant recreational events public access restrictions may be imposed in respect of limited parts of the above areas for limited periods and entry fees may be charged for access to those parts set aside for the event. In deciding specific proposals the National Capital Authority will require continuity of access to the beaches and shores of Lake Burley Griffin and will consider the need for access to</i></p>

	<p><i>other public facilities such as cycle paths, toilets, picnic shelters and children’s playgrounds.</i></p> <p><i>Some Commercial concessions such as refreshments and other facilities for visitors will be allowed in these areas but only when they are compatible with the recreation use.</i></p> <p><i>Weston Park, Yarralumla Beach, Black Mountain Peninsula and Acton Park will continue to be predominantly urban recreation parks with beachside swimming, special playgrounds, and barbecue areas. Beachside recreation areas are to be extended in suitable places. Development is to be limited to small scale items that help recreation and tourism. They may include commercial concessions for kiosks, refreshment rooms, restaurants, other entertainment, and hire facilities as appropriate to the area.</i></p> <p>The commercial use of a small part of the Lake for the purposes of an Aqua Park is consistent with the land use policy set out under the NCP. An Aquatic Recreation Facility is a permitted use for Lake Burley Griffin and Foreshores.</p> <p>In accordance with the NCA’s <i>Lake Burley Griffin Recreation Policy 2017</i> the NCA aims to encourage a range of compatible recreation opportunities including fostering commercial opportunities that enhance visitor and community experiences of Lake Burley Griffin and foster sustainable environmental and heritage qualities.</p> <p>Pursuant to Section 33 of the <i>Lakes Ordinance 1976</i>, a Licence Agreement to undertake a commercial activity on Lake Burley Griffin will be agreed to by the proponent and the NCA. The licence will include terms and conditions covering the following (but not limited to): period of use; safety; area of operation; environmental management; indemnities an Insurance; fees; water quality and acknowledgement of other events in the vicinity. The proponent will be charged for use of the lake, use of the small restricted area on-shore and a works approval fee.</p> <p>The Aqua Park will occupy a small portion of the of the water surface area within the buoyed swimming beach which leaves the majority of space open to public use, including access to the additional fenced children’s area. Additional crushed rock will be used to extend the beach area to the south of the site which retains full use of the existing beach and will remain open to the public at all times.</p>
<p>3.4</p>	<p><i>Development encroaching on the lake shores (including increasing number of private school boat sheds)</i></p> <p>The National Capital Plan Part 4.12 <i>Lake Burley Griffin and Foreshores Precinct Code</i> sets the planning framework for development within the Lake Burley Griffin precinct. The code outlines the locations of where different types of development around the Lake can be provided. As noted below Black Mountain Peninsula provides for small scale development on the land which may help recreation and tourism.</p> <p>Part 4.12.5 of the National Capital Plan relates to detailed conditions of planning, design and development within the precinct and states:</p>

	<p><i>Weston Park, Yarralumla Beach, Black Mountain Peninsula and Acton Park will continue to be predominantly urban recreation parks with beachside swimming, special playgrounds, and barbecue areas. Beachside recreation areas are to be extended in suitable places. <u>Development is to be limited to small scale items that help recreation and tourism. They may include commercial concessions for kiosks, refreshment rooms, restaurants, other entertainment, and hire facilities as appropriate to the area.</u></i></p> <p><i>This will not include the development of private licensed clubs or the extension of facilities other than those that already exist at the Canberra Yacht Club.</i></p> <p><i>New clubhouses or boatsheds for rowing or canoe clubs may be located on the western side of Black Mountain Peninsula if they cannot be accommodated in Yarralumla Bay. The buildings will be subject to design controls to ensure that they fit in with the landscape of the Lake.</i></p> <p><i>Development is to be limited to uses related to recreation and tourism and may include commercial concessions for kiosks, refreshment rooms or restaurants, other tourist purposes, and fire facilities, subject to agreements made under the provisions of the Lakes Ordinance. Tourist accommodation will not be permitted at Acton Park or Yarralumla Bay.</i></p> <p><i>The types of use and development are to conform to the guidelines for lakeshore development and will be subject to stringent conditions to ensure that development harmonises with the surrounding areas. In all cases, public access to the lakeshore will be preserved.</i></p> <p>Pursuant to Section 33 of the <i>Lakes Ordinance 1976</i>, a Licence Agreement to undertake a commercial activity on Lake Burley Griffin has been agreed to by the proponent and the NCA. The proposal will provide for an additional recreational opportunity, whilst maintaining public access to the swimming beach and other facilities at Black Mountain Peninsula.</p> <p>The proposal is small in scale and aims to boost tourism. Minor structures are included on shore for ticketing booth, storage of life jackets, first aid and the like. There is scope for additional kiosks and commercial concessions for food and drink outlets.</p> <p>The proposal is not inconsistent with the relevant provisions of the National Capital Plan.</p>
3.5	<p><i>The proposal changes the nature and character of the site and appropriates nature based play.</i></p> <p>The Aqua Park is unlikely to affect current users and use of the existing playground. It is expected that some users of the playground will also use the Aqua Park.</p> <p>The National Capital Open Space System and numerous Canberra Parks and playgrounds provides opportunities for nature based play and offer a variety of experiences.</p>

4. Impact on Existing Uses and Users	
4.1	<p><i>Lack of consideration to current users of Black Mountain Peninsula and the park is at maximum capacity during summer months</i></p> <p>The NCA acknowledges there are a range of uses and users of the Black Mountain Peninsula park. The Aqua Park aims to complement the existing play features at Black Mountain Peninsula and promote a healthy lifestyle. The proposal aims to attract current users of the park and tourists.</p> <p>The Aqua Park will occupy a small portion of the of the water surface area within the buoyed swimming beach (approximately 37%) which leaves the majority of space (63%) open to public use, including access to the additional fenced children’s area. Additional crushed rock will be used to extend the beach area to the south of the site which retains full use of the existing beach and will remain open to the public at all times.</p> <p>Based on initial advice provided from the ACT Transport Canberra and City Services directorate, impacts to parking and traffic is expected to be minimal. There is sufficient parking on Black Mountain Peninsula and is one of the reasons the Peninusula was a preferred location for the Aqua Park.</p> <p>During the trial period, the use of the park and the Lake will be monitored to ensure that the area continues to meet the objectives of the National Capital Plan by providing a range of recreational experiences that operate with minimal conflict between users. Based on previous sporting events that operate from Black Mountain Peninsula and approved by the NCA, the temporary Aqua Park is unlikely to cause significant disruption or conflicts with other lake users.</p>
4.2	<p><i>Impact on lake users</i></p> <p>The NCA acknowledges there are a variety of user groups at Black Mountain Peninsula. The Aqua Park will occupy a small portion of the of the water surface area within the buoyed swimming beach which leaves the majority of space open to public use or other events, including access to the additional fenced children’s area.</p> <p>Objective 3 of the <i>Lake Burley Griffin and Foreshores Precinct Code</i> of the National Capital Plan provides that Lake Burley Griffin and Foreshores are intended to provide a range of recreational experiences. The proposal expands the range of recreational experiences provided on Lake Burley Griffin and will not impact on the informal parkland setting of Black Mountain Peninsula.</p> <p>Based on previous sporting events that operate from Black Mountain Peninsula and approved by the NCA, the temporary Aqua Park is unlikely to cause significant disruption or conflicts with other lake users.</p>
4.3	<p><i>Impact on rowing sheds/clubs and rowing regattas</i></p> <p>The proposal is unlikely to impact on the near-by rowing sheds (sited approximately 135m away from the closest shed). Based on previous sporting events that operate from Black Mountain Peninsula and approved by the NCA, rowing regattas and other sporting events</p>

	<p>are located outside of the swimming beach buoy line. Therefore, the NCA does not expect any conflicts between scheduled events and the Aqua Park operation.</p> <p>In regards to additional traffic generated by rowing regattas, refer to advice above on traffic and parking (item 7 below). Overflow car parking may be considered by ACT Transport Canberra and City Services directorate (TCCS), if required.</p> <p>Black Mountain Peninsula swimming beach was the preferred site for the Aqua Park by the proponent, the NCA and TCCS, as Black Mountain Peninsula has sufficient parking.</p> <p>During the trial period, the use of the park and the Lake will be monitored to ensure that the area continues to meet the objectives of the National Capital Plan by providing a range of recreational experiences that operate with minimal conflict between users. Based on previous sporting events that operate from Black Mountain Peninsula and approved by the NCA, the temporary Aqua Park is unlikely to cause significant disruption or conflicts with other lake users.</p>
<p>4.4</p>	<p><i>Reduction in the number of popular school water recreational venues on Lake Burley Griffin.</i></p> <p>The National Capital Plan Part 4.12 <i>Lake Burley Griffin and Foreshores Precinct Code</i> sets the planning framework for development within the Lake Burley Griffin precinct. Objective 3 of the Precinct Code provides that Lake Burley Griffin and Foreshores are intended to provide a range of recreational experiences. The proposal expands the range of recreational experiences provided on Lake Burley Griffin and is unlikely to affect current uses. A large portion of the buoyed swimming beach will be publicly accessible at all times.</p>
<p>4.5</p>	<p><i>Triathlon ACT does not have a purpose built venue like other sports in the ACT.</i></p> <p>On 15 November 2010 the NCA granted works approval for the permanent installation of swimming buoys and construction of a beach as West Basin for a permanent triathlon course for Triathlon ACT (able to accommodate sprint, Olympic, half ironman and ironman distances).</p> <p>The NCA does not hold any information to why the approval was never implemented. The NCA could consider options for a permanent course, should Triathlon ACT present a revised scheme.</p>
<p>4.6</p>	<p><i>Impact on Triathlon ACT</i></p> <p>Triathlon ACT has identified Black Mountain Peninsula as one of two locations for triathlon events. The other location is Rond Terrace.</p> <p>Based on previous event approvals, and information provided to the NCA Events team from organisations, Triathlon ACT have never incorporated their swim leg in the buoyed swimming area of Black Mountain Peninsula, with the exception of the children's swim leg that was undertaken once in 2018. Notwithstanding, the Licence Agreement between the NCA and the proponent acknowledges events that may occur within the vicinity which may affect the operation of the Aqua Park (including road closures). The NCA considers that multiple events can occur concurrently at Black Mountain Peninsula, and a large</p>

	<p>component of the buoyed swimming area remains accessible to the public and for event use.</p> <p>The ACT Transport Canberra and City Services Directorate have advised that there is sufficient parking in the area and overflow car parking can be opened and utilised during special events when patronage requires.</p> <p>A condition of approval will require access to the beach and shoreline be maintained at all times providing free and open access for swimmers.</p>
<p>4.7</p>	<p><i>Loss of area to swim in open water at Black Mountain Peninsula</i></p> <p>The National Capital Plan Part 4.12 <i>Lake Burley Griffin and Foreshores Precinct Code</i> sets the planning framework for development within the Lake Burley Griffin precinct.</p> <p>Part 4.12 <i>Lake Burley Griffin and Foreshores Precinct Code</i> of the NCP states: <i>For significant recreational events public access restrictions may be imposed in respect of limited parts of the above areas for limited periods and entry fees may be charged for access to those parts set aside for the event. In deciding specific proposals the National Capital Authority will require continuity of access to the beaches and shores of Lake Burley Griffin and will consider the need for access to other public facilities such as cycle paths, toilets, picnic shelters and children’s playgrounds.</i></p> <p><i>Some Commercial concessions such as refreshments and other facilities for visitors will be allowed in these areas but only when they are compatible with the recreation use.</i></p> <p><i>Weston Park, Yarralumla Beach, Black Mountain Peninsula and Acton Park will continue to be predominantly urban recreation parks with beachside swimming, special playgrounds, and barbecue areas. Beachside recreation areas are to be extended in suitable places. Development is to be limited to small scale items that help recreation and tourism. They may include commercial concessions for kiosks, refreshment rooms, restaurants, other entertainment, and hire facilities as appropriate to the area.</i></p> <p>The Aqua Park will occupy a small portion of the of the water surface area within the buoyed swimming beach (approximately 37%) which leaves the majority of space (63%) open to public use, including access to the additional fenced children’s area. Additional crushed rock will be used to extend the beach area to the south of the site which retains full use of the existing beach and will remain open to the public at all times.</p>
<p>4.8</p>	<p><i>Long distance swimmers and triathletes launch from the beach area and canoes, sail boards and other small craft launch from the public boat ramps whilst the multiple rowing clubs launch from their jetties and all circle the beach to access the eastern parts of the lake</i></p> <p>The NCA understands (based on previous event approvals) that the swimming leg for Triathlons is located outside of the swimming beach buoy line with entry into the water to the northern end of the swimming beach (north of the buoy line) and therefore the Aqua Park will not affect the course or restrict entry into the water.</p>

	The boat ramp and access to the Lake will be maintained at all times.
5. Impact on existing infrastructure and facilities	
5.1	<p><i>Impacts on existing infrastructure (toilets, BBQs etc.) with additional use. Who will pay for additional toilets</i></p> <p>The ACT Transport Canberra and City Services Directorate advised that impacts to existing infrastructure is unlikely. The existing infrastructure has capacity to support existing users of the park as well as the patrons of the Aqua Park. During the trial period, the impact on existing facilities such as toilets will be monitored and if necessary the proponent may be requested to provide additional infrastructure.</p>
6. Site Selection	
6.1	<p><i>Site selection and preference for other sites on the Lake to be used</i></p> <p>The proponent, the NCA and the ACT Transport Canberra and City Services Directorate considered other sites (other Canberra lakes, and elsewhere on Lake Burley Griffin) for the proposed Aqua Park facility. Lake Burley Griffin was chosen because of its central location within Canberra and it is well known to local residents and tourists.</p> <p>Other locations considered for the Aqua Park on Lake Burley Griffin include:</p> <ul style="list-style-type: none"> - Weston Park (east swimming beach); - Molonglo Reach; - Grevillea Park; - Bowen Park; - West Basin; - Lotus Bay; and - Yarralumla Bay. <p>Molonglo Reach, Lotus Bay and Grevillea Park were excluded from consideration due to the existing high concentration of uses in these locations for dragon boating, canoeing, rowing and sailing. Molonglo Reach also has a significant amount inaccessible and habitat shoreline.</p> <p>West Basin and Grevillea Park were excluded due to proximity to the National Triangle and impact on vistas to National Institutions (Regatta Point being excluded, as it is located within Central Basin and a heritage listed area). West Basin lacks existing amenity where the shoreline would permit entry to the lake and is exposed to high winds.</p> <p>Bowen Park was excluded due to lack of parking and heavy pedestrian/commuter cycle use of the lake edge path that could cause significant conflict with Aqua Park patrons when entering the lake.</p> <p>Yarralumla Bay was excluded due to shallow depth of water within the swimming beach, exposure to high winds and lack of existing amenities.</p>

	<p>Weston Park (east swimming beach) was excluded as there is limited parking adjacent the beach and there are no adjacent amenities (e.g. toilets). Weston Park is also a place listed on the ACT Heritage Register.</p> <p>The site investigation concluded that Black Mountain Peninsula was the preferred site. The site has existing amenities (barbecues, playground, toilets, sufficient car parking) and is the least likely site to impact on other lake users. The site is sheltered from winds due to the near-by island, has optimum water temperature and depth. Statistics dating back to 2011 indicate that the Black Mountain Peninsula swimming beach has the best water quality with the least amount of closures, particularly in comparison to Weston Park.</p>
6.2	<p><i>Expansion of the water park in Macquarie should be considered</i></p> <p>The water park in Macquarie is run by a separate operator and not the subject of this Works Approval application. The proposed Aqua Park on Lake Burley Griffin offers a different aquatic experience.</p> <p>The proponent, the NCA and the ACT Transport Canberra and City Services Directorate considered many other sites (other Canberra lakes, and elsewhere on Lake Burley Griffin) for the proposed Aqua Park facility. Lake Burley Griffin was chosen because of its central location within Canberra and is well known to local residents and tourists.</p>
6.3	<p><i>Black Mountain is far from the Parliamentary Triangle and out of reasonable NCA responsibility</i></p> <p>The NCA manages Lake Burley Griffin as one of its assets on behalf of the Australian Government. Lake Burley Griffin and Black Mountain Peninsula are located within the <i>Central National Area</i> and the <i>Designated Areas</i> under the National Capital Plan.</p> <p>In accordance with the <i>Australian Capital Territory (Planning and Land Management) Act 1988 (Cwth)</i> (the PALM Act), the NCA is required to approve all 'works' within a Designated Area. The term 'works' is defined as '<i>the construction, alteration, extension or demolition of buildings or structures; landscaping; tree-felling; or excavations; ut excludes anything done inside buildings or structures</i>'. Works in Designated Areas require the prior written approval of the NCA or 'Works Approval'.</p>
7. Traffic and Parking	
7.1	<p><i>Traffic/ Parking impacts and safety</i></p> <p>Traffic and parking impacts have been considered in the assessment of the Works Approval application. The application has been referred to the ACT Transport Canberra and City Services Directorate (TCCS) who support the proposal. TCCS have advised that the current parking arrangements can accommodate all park users including those using the Aqua Park and other public events. Overflow car parking may be considered by TCCS, if required. This will be monitored during the trial period.</p>
7.2	<p><i>Traffic and pedestrian/cyclist safety to the top of the Peninsula Gary Owen Drive/Lady Denman Drive Intersection and onus on proponent to upgrade active travel links</i></p>

	Refer above. The ACT Transport Canberra and City Services (TCCS) directorate expects minimal impacts to traffic and parking. The Aqua Park aims to attract current users of the park.
7.3	<p><i>Limited public transport to Black Mountain Peninsula</i></p> <p>The Aqua Park is for a trial period. Traffic and parking has been considered in the assessment of the application. The proponent expects many of the users of the facility (older children) to be dropped off, without the need for parking.</p> <p>Overflow car parking may be considered by TCCS, if required. This will be monitored during the trial period</p> <p>The proponent may consider a shuttle bus from the city, if demand requires.</p>
7.4	<p><i>Additional car spaces taking over green spaces and affecting trees.</i></p> <p>Overflow car parking may be utilised only when necessary and approved through ACT Transport Canberra and City Services (TCCS). TCCS have advised that the current parking arrangement can accommodate all park users therefore it is unlikely that any additional or overflow parking will impact on the open space areas of the park, or trees.</p>
7.5	<p><i>Lady Denman Drive is closed during events</i></p> <p>The proponent understands that there may be road closures during special events and these may affect the hours of operation of the temporary Aqua Park facility. The licence agreement outlines the proponent’s obligations with regard to special events.</p>
8. Heritage	
8.1	<p><i>Impact of the proposal on heritage values of the lake.</i></p> <p>Lake Burley Griffin is Commonwealth owned and controlled land. It is subject to the provisions of the <i>Environment Protection and Biodiversity Conservation Act 1999</i> (Cwlth) (EPBC Act). Lake Burley Griffin is not a listed place on any statutory heritage register however the lake component has been assessed as possessing a broad array of heritage values which meet the criteria for Commonwealth Heritage listing and which also contribute to the identified National Heritage values of the Lake Burley Griffin Study Area.</p> <p>The EPBC Act requires places with Commonwealth and National Heritage values to be managed according to established conservation principles. The NCA has prepared a Lake Burley Griffin and Adjacent Lands Heritage Management Plan (HMP) to fulfil obligations under the EPBC Act.</p> <p>The NCA considers that a Heritage Impact Statement is not required for the temporary trial of the Aqua Park. Section 3, specifically Component 7, of the HMP sets out the General Conservation Policies for the Lake and adjacent lands. The proposal has been assessed against the relevant conservation management policies of the HMP and does not contravene the conservation policies of the HMP.</p>

	<p>The proposed facility is located within the buoyed swimming beach area off Tarcoola Reach and encourages public access to the lake for a non-motorised, water-based recreation use. The proposal is located adjacent a park that comprises existing family friendly amenities (large playground and barbecue facilities) and is unlikely to impact any of the 'quiet and still' areas that are located elsewhere in Lake Burley Griffin. Tarcoola Reach is often used for rowing and sailing regattas and fishing competitions. The proposed facility is unlikely to impact on these events.</p> <p>The proposed facility is limited to a portion of the existing swimming beach. The temporary inflatables and limited patronage is unlikely to cause significant disruption to the water surface, or conflict with other lake users.</p> <p>The proposed facility is open to public use, and is not for private or corporate events. Public access to the Lake and swimming beach will be maintained at all times.</p> <p>The proposed facility will not impact any habitat as it is located within the existing swimming beach. Waste will be managed in accordance with the Waste Management Plan (endorsed by Transport Canberra and City Service Directorate) and will not adversely affect the Lake.</p>
9. Environmental Impacts, Noise and Water Quality	
9.1	<p><i>Adverse impact to water quality (including sunscreen washing off, skin cells, hair and patron accessories)</i></p> <p>The NCA currently manages a comprehensive water quality monitoring program and does not expect that the activity will have an adverse impact on water quality. Lake Burley Griffin is monitored weekly during the Summer Recreational season (mid October to mid April) and is sampled for bacteria and blue green algae. Samples are tested and assessed in accordance with the ACT Guidelines for Recreational Water Quality (ACT Health 2014).</p> <p>Information about adverse water quality conditions is provided to operations facilitators as soon as it is received from the lab, to pass on to lake users/participants. In addition to testing undertaken by the NCA, the proponent will also test the water weekly to ensure up to date sampling and results for the safety of patrons.</p> <p>Statistics indicate that Black Mountain Peninsula swimming beach has only been closed to primary contact 6 weeks in total (between 2011 and 2019).</p>
9.2	<p><i>Who pays for water monitoring and how independent would it be.</i></p> <p>Lake Burley Griffin is an asset managed by the NCA. The NCA monitors the water quality weekly during the Summer Recreational season. In addition to testing undertaken by the NCA, the proponent will separately monitor the water weekly to ensure up to date sampling and results, for the safety of patrons (at proponent's expense). All testing is carried out in accordance with the ACT Guidelines for Recreational Water Quality.</p>

9.3	<p><i>Increased turbidity from disturbance to the Lake floor. Excavation of the lake bed must not be undertaken.</i></p> <p>The Black Mountain Peninsula swimming beach was preferred for a number of reasons including water depth suitable for Aqua Park activities. No excavation is proposed to be undertaken to the lake bed. The installation of concrete weights to the lake bed floor will have a minimal impact on water turbidity. Additional crushed rock will be placed along the shoreline for patrons to enter the water. The objective of the Aqua Park is to stay on top of the inflatable structures. Life jackets will prevent users entering into deep water and making contact with the lake bed.</p>
9.4	<p><i>Environmental impacts</i></p> <p>The NCA does not anticipate the use to have an adverse impact on the natural environment (currently a swimming beach open to public use) or water quality. During the trial period, the water will be tested a minimum of two times per week over the recreational season and continuously monitored (by the NCA and the proponent).</p> <p>The Aqua Park will not impact on the shoreline or encroach on the shoreline of the adjacent island. There is unlikely to be any adverse impact to the refuge habitat of the island, or any aquatic habitat.</p> <p>At the completion of the trial period, the NCA will re-examine the proposal to determine whether it is suitable to be supported as an on-going activity on the Lake during the warmer months.</p>
9.5	<p><i>Run off from ground disturbance (installed crushed rock, sun shade anchors and foot traffic) and grey water from showers.</i></p> <p>No showers or sunshades (that require footings) are proposed as part of the application. The additional crushed rock to extend the beach is expected to have a minimal impact and will not affect any habitat areas. Ground disturbance will be minor as no excavation of the shoreline or lake bed is required.</p>
9.6	<p><i>Impact of noise from the facility on the peaceful and tranquil environment.</i></p> <p>The primary source of noise generated from facility will be from patrons using the Aqua Park and a lifeguard with a megaphone (to instruct patrons of safety and sessions), no louder than a rowing coach. The proposal is not likely to exceed the zone noise standards outlined in the <i>Environment Protection Regulation 2005</i>, administered ACT Environment Protection Authority, however this will be monitored during the trial period.</p>
9.7	<p><i>Tree Removal</i></p> <p>There is no tree removal proposed as part of the application.</p>
9.8	<p><i>The Black Swans could become violent if provoked, will NCA remove them</i></p> <p>The <i>Nature Conservation Act 2014</i>, administered by ACT Environment, Planning and Sustainable Development Directorate, is the chief legislation for the protection of native plants and animals in the ACT.</p>

	<p>No flora or fauna is proposed to be removed from Black Mountain Peninsula. The proposal is unlikely to impact any habitat areas though this will be monitored during the trial period. The shoreline outside of the designated swimming beach area will remain untouched.</p>
10. Waste Management	
10.1	<p><i>Waste Management</i></p> <p>A Waste Management Plan is being prepared in consultation with the ACT Transport Canberra and City Services Directorate (TCCS). The proponent will provide additional bins within their licenced area. TCCS have advised that provide a waste collection service within Canberra Parks and that the existing bins should be adequate to accommodate waste. The ACT Government are responsible for waste collection, and will service any additional bins that may be required.</p> <p>Waste Management will be monitored and altered throughout the trial period, if required.</p>
10.2	<p><i>Who will pay for the removal of rubbish from the site</i></p> <p>The proponent will provide additional bins for patrons in their designated area. Refer to additional notes above.</p>
11. Safety	
11.1	<p><i>Safety and visibility of patrons in the water</i></p> <p>The safety of patrons will be the responsibility of the operator. A draft Operations Plan has been prepared to enable the NCA to issue a licence agreement, and will be finalised prior to operation of the facility. A Risk Management Plan has also been prepared by the proponent and submitted to the NCA. These two plans outline how the Aqua Park will be controlled to meet health and safety requirements.</p> <p>The licence agreement includes a number of safety and work health safety provisions. A first aid room will be in place while the Aqua Park is operating and qualified lifeguards will monitor the swimming area as per the Lifeguard Deployment Plan. A safety support vessel will be equipped at all times with safety equipment. All patrons are required to wear high visibility Personal Flotation Devices.</p>
11.2	<p><i>The water is cold</i></p> <p>Noted. The Aqua Park facility will operate during the warmer months only.</p>

12. Visual Impact	
12.1	<p><i>Visual impact/eyesore, and visual impact of the proposal from the National Arboretum and Black Mountain</i></p> <p>The Black Mountain Peninsula site was chosen as it is located at an existing recreational park in close proximity to existing amenities including the large playground.</p> <p>The site is not within the vicinity of any vistas to major landscape features or National Institutions. The Aqua Park will be somewhat screened by the adjacent island, when viewing the park from the west or from the National Arboretum, and utilises a small portion of the buoyed off swimming beach.</p> <p>The proposal is small in scale and aims to boost tourism. Minor structures are included on shore for ticketing booth, storage of life jackets, first aid and the like.</p> <p>The proposal will not impact on the physical, symbolic or visual linkages to adjoining areas or impact on the natural backdrop to the National Capital.</p> <p>The Aqua Park is temporary, for a trial period to allow the NCA to monitor its operation and to determine whether it is suitable as an on-going activity in the lake during the warmer months.</p>
12.2	<p><i>Reinstatement of soft landscape during the off season.</i></p> <p>The site (on-shore) will be reinstated from May 2020 in accordance with requirements of the licence agreement and the conditions of the land custodian ACT Transport Canberra and City Service Directorate.</p>
13. Security	
13.1	<p><i>Security around the site, and of the site (use after hours)</i></p> <p>The park is currently open to the public at all times. Whilst the proposal aims to attract existing park users and families, additional patronage will provide for passive surveillance.</p> <p>The main gate to Black Mountain Peninsula is closed between 10:00pm and 6:00am. The proponent intends to utilise a security guard to inspect the area at night (the security guard will have access to a ranger key).</p>
14. Miscellaneous	
14.1	<p><i>The park contains one of the ACT's few specialised playgrounds catering for disabled children. Additional people to the immediate area will greatly increase the access challenges</i></p> <p>The Aqua Park is unlikely to impact current users and use of the playground. The proposal will not impact on any of the designated disabled car parking areas.</p>

	Boundless playground is also located within central Canberra within Kings Park, adjacent Lake Burley Griffin. Boundless playground includes an all-abilities playground for the benefits of inclusion and diversity.
14.2	<i>Access to the boat ramp</i> Access to the boat ramp is to be maintained at all times. Parking enforcement is a matter for the ACT Government.
14.3	<i>Develop a South Bank style beach where water quality can be controlled. Put in a salt water beach next to the lake</i> The NCA notes the idea however an application for an Aqua Park, as provided for in the proposal, is for the NCA's consideration. The proposal is temporary for a trial period. The proposal will not have any long term impacts on Black Mountain Peninsula or Lake Burley Griffin and is not inconsistent with the National Capital Plan. The proposal does not include any permanent structures or require significant engineering and is reversible. The water quality at the Black Mountain Peninsula swimming beach is consistently suitable for primary contact.
14.4	<i>What does future expansion of the Aqua Park mean</i> If the trial is successful and well received by the community, a further time extension may be granted for the proposal to operate for the recreational seasons of 2020-21 and 2021-22. Expansion of the facility will be subject of additional public consultation.
14.5	<i>Proposal goes against Canberra's demographic</i> Noted. The Aqua Park is suitable for ages five and over
14.6	<i>The Lake Burley Griffin Guardians appear to be a self-styled group expressing an idiosyncratic view and not representative of the wider Canberra Community</i> Noted. The NCA undertook consultation in accordance with its 'Commitment to Community Engagement'. The Lake Burley Griffin Guardians are one of many submitters who provided a submission on the proposal expressing their concerns. All comments raised in submissions have been addressed in this Consultation Report.

Conclusion

The NCA's consultation process was carried out in accordance with the Plan and the NCA's 'Commitment to Community Engagement'.


The NCA has reviewed issues raised by submitters and have taken them into consideration in the assessment of the application.

The NCA has reviewed the proposal and is satisfied that the concerns of the community have been addressed.

The proposal is not inconsistent with the provisions of the National Capital Plan, and is supported by the NCA.

Attachment A

The Canberra Times Public Notice and Site Notice




Australian Government
National Capital Authority

WORKS APPROVAL

Open for Public Consultation
Block 1 Section 89 Acton (Lake Burley Griffin, Black Mountain Peninsula)

The National Capital Authority (NCA) has received a Works Approval (WA) application for an inflatable Aqua Park on Lake Burley Griffin at Black Mountain Peninsula. The Aqua Park is temporary and will operate between November 2019 and April 2020.



The plans and supporting documentation for this WA application can be viewed at the NCA's website. The NCA welcomes feedback on this application **by close of business, Monday 3 June 2019**.

Submissions can be made via email to worksapproval@nca.gov.au or sent to GPO Box 373, Canberra ACT 2601.

Please contact the NCA for further information on (02) 6271 2888.

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www.nca.gov.au



Attachment B

List of submitters and their response to the proposal.

The National Capital Authority (NCA) undertakes an open and transparent works approval application process. As part of this process the NCA prepares a Consultation Report for publication on the NCA website, which includes a summary of issues outlined in the submissions, along with the names of each person making a submission. Names of submitters and NCA responses to those submissions have been omitted where a submitter requested confidentiality.

Submission	Submitter	General Response and Reference to List of Issues with NCA Response
1.	Angharad Dean	Oppose. Refer to 2.1, 3.1, 4, 5, 7 and 9.
2.	Aaron Hall	Oppose. Refer to 3.1, 4, 5, 7, 14.1 and 6.
3.	Alison Keenan	Support Triathlon ACT Submission. Supportive of the idea, object to the location. Refer to 3.1, 4 (4.5, 4.6) and 6.
4.	Angela Rhoades	Support. Refer to 1.
5.	Angela Rymer	Oppose. Refer to 3.1, 4 (4.5, 4.6), 6 and 3.5.
6.	Aija Seittenranta	Oppose. Refer to 1.1, 3.1 and 3.4.
7.	Bronwyn Adams	Support Triathlon ACT Submission. Refer to 3.1, 4 (4.5, 4.6) and 6.
8.	Brad and Lorna Indrele	Support the idea, object to the location. Refer to 4 and 6.
9.	Ben Broadhurst	Support. Refer to 1.
10.	Bernadette Callaghan	Support. Refer to 1.
11.	Brad Parry	Support. Refer to 1.
12.	Bohdana Szydlak	Support . Refer to 1.
13.	Bethany William	Support aspects of the proposal. Refer to 1, 9, 11 and 14.3.
14.	Carin Conlon, Friends of Radford Rowing	Oppose. Refer to 3, 4, 6, 7 and 9.
15.	Cathy Eggleton	Oppose. Refer to 2.1, 3.1, 3.3, 4, 6, 9 and 14.4.
16.	Craig Ferguson	Oppose. Refer to 3.1, 4, 6 and 12.
17.	Caitlin Flux	Supportive of the idea, object to the location. Refer to 4 and 6.
18.	Caroline Flynn	Oppose. Refer to 3, 4, and 6.
19.	Camilla Forss	Support Triathlon ACT submission. Supportive of the idea, object to the location. Refer to 3.1, 4 (4.5, 4.6) and 6.
20.	Chris Johnston	Oppose. Refer to 3.
21.	Carolyn McLaren	Support Triathlon ACT submission. Supportive of the idea, object to the location. Refer to 3.1, 4 (4.5, 4.6) and 6.
22.	David Cave	Support Triathlon ACT submission. Supportive of the idea, object to the location. Refer to 3.1, 4 (4.5, 4.6) and 6.
23.	Name withheld	Oppose.
24.	David Mackenzie	Oppose. Refer to 3, 4, 6, 7, 8, 9, 10 and 12.
25.	Name withheld	Oppose.
26.	David Say	Support. Refer to 1.
27.	Donald Sinclair	Oppose. Refer to 1, 3 and 4.
28.	Ed Cram	Support. Refer to 1.
29.	Name withheld	Oppose.
30.	Emma Hawke	Support. Refer to 1.
31.	Elsbeth Langford	Support, with some concerns raised. Refer to 1, 3, 4, and 7.
32.	Name withheld	Oppose.

Submission	Submitter	General Response and Reference to List of Issues with NCA Response
33.	Emily Partridge	Oppose. Refer to 2, 3, 4, 7 and 9.
34.	Fiona Dickson	Oppose. Refer to 3.
35.	Glenn Hart	Oppose. Refer to 3 and 4.5.
36.	Guy Jones (Transcend Multisport)	Support, with some concerns raised. Refer to 4 and 9.
37.	George Kesteven	Oppose. Refer to 3.
38.	Gay von Ess	Oppose. Refer to 3, 4, 5, 6, 7, 9 and 10.
39.	Georgina Warren	Support. Refer to 1.
40.	Gai Webster	Support Triathlon ACT submission. Supportive of the idea, object to the location. Refer to 3.1, 4 (4.5, 4.6) and 6.
41.	Hugh Dakin	Oppose. Refer to 3.
42.	Isabelle Sheppard	Oppose. Refer to 3, 4, 6.2, and 9.
43.	Janet Aitken	Oppose. Refer to 3, 4, 6, 7, 9 and 10.
44.	Julie Armstrong	Support Triathlon ACT submission. Refer to 3.1, 4 (4.5, 4.6) and 6.
45.	Jean Douglass	Oppose. Refer to 3, 4 and 11.
46.	Name withheld	Oppose.
47.	John Howlett	Support Triathlon ACT submission. Refer to 3.1, 4 (4.5, 4.6) and 6.
48.	Jacqueline Myint	Support Triathlon ACT submission. Refer to 3.1, 4 (4.5, 4.6) and 6.
49.	Name withheld	Support Triathlon ACT submission. Supportive of the idea, object to the location. Refer to 3.1, 4 (4.5, 4.6) and 6.
50.	Jackie Sampson	Oppose. Refer to 3, 4, 7, 6 and 9.
51.	Name withheld	Oppose.
52.	Joanna Williams	Oppose. Refer to 4, 7, and 6.
53.	Jillian Wisbey	Oppose. Refer to 3.1, 4 (4.5, 4.6) and 6.
54.	Kate Corbett	Support Triathlon ACT submission. Supportive of the idea, object to the location. Refer to 3.1, 4 (4.5, 4.6) and 6.
55.	Kate Diggle	Support. Refer to 1.
56.	Karina Sommers	Support Triathlon ACT submission. Supportive of the idea, object to the location. Refer to 3.1, 4 (4.5, 4.6) and 6.
57.	Katherine Vandenberg	Support Triathlon ACT submission. Supportive of the idea, object to the location. Refer to 3.1, 4 (4.5, 4.6) and 6.
58.	Greg Kimball	Support. Refer to 1.
59.	Dr Laura Dawes	Supportive of the idea, object to the location. Refer to 1, 4, 7, 10 and 6.
60.	Lara-Kym Lever	Support Triathlon ACT submission. Supportive of the idea, object to the location. Refer to 3.1, 4 (4.5, 4.6) and 6.
61.	Leeanne Tennant	Support Triathlon ACT submission. Supportive of the idea, object to the location. Refer to 3.1, 4 (4.5, 4.6) and 6.
62.	Lancelot Yu	Support. Refer to 1.
63.	Lake Burley Griffin Guardians	Oppose. Refer to 1, 2, 3, 4, 5, 6, 7, 8, 9, 10 and 12.
64.	Marika Alessandri	Oppose. Refer to 3, 4, 6 and 14.1.
65.	Moiya Ford	Support. Refer to 1, 3 and 14.6.
66.	Margaret Goodchild	Oppose. Refer to 1 and 3.
67.	Matt Haustead	Support Triathlon ACT submission. Supportive of the idea, object to the location. Refer to 3.1, 4 (4.5, 4.6) and 6.
68.	Miranda Sageman	Oppose. Refer to 3, 4, 7, 6 and 9.

Submission	Submitter	General Response and Reference to List of Issues with NCA Response
69.	Name withheld	Support Triathlon ACT submission. Supportive of the idea, object to the location. Refer to 3.1, 4 (4.5, 4.6) and 6.
70.	Natalie Garrett	Oppose. Refer to 3, 4, 6 and 7.
71.	Nerida Clarke	Support Triathlon ACT submission. Supportive of the idea, object to the location. Refer to 3.1, 4 (4.5, 4.6) and 6.
72.	Nancy Gordon	Oppose. Refer to 3, 4, 6 and 7.
73.	Nikki Schroder (Friends of Radford Rowing)	Oppose. Refer to 3, 4, 5, 6, 7,
74.	Nancy Tingey	Oppose. Refer to 3.
75.	Nick Vaughan	Support Triathlon ACT submission. Supportive of the idea, object to the location. Refer to 3.1, 4 (4.5, 4.6) and 6.
76.	Nerida Volker	Oppose. Refer to 2, 3, 4, 6 and 7.
77.	Name withheld	Oppose.
78.	Name withheld	Oppose.
79.	Eric Martin (National Trust of Australia)	Oppose. Heritage Impact Statement should be prepared. Refer to 8.
80.	Oliver Otevrel-Williams	Oppose. Refer to 2, 3, 4, 6 and 7.
81.	MJ Abbott	Oppose. Refer to 2, 3, 4, and 6.
82.	Petra Lean	Oppose. Refer to 3 and 4.
83.	Peta O'Rourke	Oppose. Refer to 6, 7, and 9.
84.	Name withheld	Oppose.
85.	Peter Robinson	Concerns surrounding boat use and trailer parking. Refer to 14.2.
86.	Paul Rowe	Support. Refer to 1.
87.	Pauline Unterberger	Oppose. Refer to 3.1, 4 (4.5, 4.6) and 6.
88.	Patti Wilkins	Oppose. Refer to 3, 4 and 11.
89.	Renee Broadhurst	Support. Refer to 1.
90.	Robyn Bromley	Oppose. Refer to 2, 3, 4, 7, 9, 10 and 14.2.
91.	Name withheld	Oppose. Support Triathlon ACT submission. Refer to 3.1, 4 (4.5, 4.6) and 6.
92.	Rachel Haynes	Oppose. Support Triathlon ACT submission. Refer to 3.1, 4 (4.5, 4.6) and 6.
93.	Name withheld	Oppose.
94.	Radford College	Oppose. Refer to 2, 3, 4, 5, 6, 7, 9, 13 and 14.1.
95.	Rowing ACT	Oppose. Refer to 3, 4, 5, 6, 7 and 9.
96.	Simon Butt	Support Triathlon ACT submission. Supportive of the idea, object to the location. Refer to 3.1, 4 (4.5, 4.6) and 6.
97.	Sophie Clement	Oppose location. Refer to 3, 4, and 6.
98.	Dr. Stephanie Dakin	Oppose. Refer to 3 and 6.
99.	Name withheld	Support.
100.	Shaoor Khan	Oppose. Refer to 3, 9.8, 14.5 and 12.
101.	Sarah Kruger	Oppose. Refer to 2, 3, 4, 7, 9 and 10.
102.	Sonja Main	Oppose. Refer to 1, 3 and 6.
103.	Stuart Sampson	Oppose. Refer to 3, 4, 6, 7 and 9.
104.	Sue Shaw	Support. Refer to 1.
105.	Name withheld	Oppose.
106.	Stephen Trowell	Oppose. Refer to 2, 3, 4, 5, 6, 7, 9 and 11.

Submission	Submitter	General Response and Reference to List of Issues with NCA Response
107.	Trish Firth	Support. Refer to 1.
108.	Tim Glover	Oppose location. Refer to 3, 4 and 6.
109.	Triathlon ACT	Oppose location. Refer to 2, 3.1, 4 (4.5, 4.6) and 6.
110.	Vern Gallagher	Support. Refer to 1 and 7.
111.	Victoria Randell	Oppose. Refer to 2, 3, 4, 5, 6, 7, 9 and 10.
112.	Name withheld	Oppose.
113.	Richard Willcoxson	Support. Refer to 1 and 7.
114.	Yann Mengneau	Support Triathlon ACT submission. Supportive of the idea, object to the location. Refer to 3.1, 4 (4.5, 4.6) and 6.
115.	Yvonne Poels	Support Triathlon ACT submission. Supportive of the idea, object to the location. Refer to 3.1, 4 (4.5, 4.6) and 6.
116.	Ana	Support. Refer to 1.
117.	Simon Busted	Support, with some concerns raised. Refer to 5 and 7.

Late Submissions		
119.	Canberra Region Tourism Leaders Forum	Support. Refer to 1. Late Submission.
120.	Maggie Bailey	Oppose. Late Submission. Refer to 3, 7, 9 and 10.
121.	Office of Shane Rattenbury MLA	Note concerns raised by Triathlon ACT. Refer to 3 and 4.
122.	Name withheld	Oppose. Late Submission.
123.	Lake Burley Griffin Guardians.	Oppose. Late Submission. Refer to 1, 2, 3, 4, 5, 6, 7, 8, 9, 10 and 12.

Advertisement		
118.	Sarah Groves – Phoslock Environmental Technologies Ltd	Advertisement with information passed to NCA Estate Management.